



TOWN OF BRECKENRIDGE
OPEN SPACE & TRAILS

Breckenridge Open Space Advisory Commission

April 25, 2022

Council Chambers in Town Hall

150 Ski Hill Road, Breckenridge, CO 80424

THE TOWN OF BRECKENRIDGE IS NOW HOLDING HYBRID MEETINGS. THIS MEETING WILL BE HELD IN PERSON AT BRECKENRIDGE TOWN HALL. ALL MEMBERS OF THE PUBLIC ARE INVITED TO ATTEND. IN PERSON ATTENDEES MUST NOT ACCESS THE VIRTUAL MEETING WHILE IN COUNCIL CHAMBERS.

This meeting will also be broadcast live over Zoom. Log-in information is available in the calendar section of our website: www.townofbreckenridge.com.

Questions and comments can be submitted prior to the meeting to websiteopensepace@townofbreckenridge.com.

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|----------------|--|-----------|
| 5:30 pm | Call to Order | |
| 5:35 pm | Discussion/Approval of Minutes | 1 |
| | <ul style="list-style-type: none">• March 14, 2022 Draft BOSAC Minutes• March 28, 2022 Draft BOSAC Minutes | |
| 5:40 pm | Discussion/Approval of Agenda | |
| 5:45 pm | Public Comment (Non-Agenda Items) | |
| 5:50 pm | Staff Summary | 19 |
| | <ul style="list-style-type: none">• Winter Field Season Update• Friends of Breckenridge Trails• Commercial & Nonprofit License Agreements Update• Annual Open House | |
| 5:55 pm | Open Space Discussion | 21 |
| | <ul style="list-style-type: none">• Good Governance Discussion with Town Attorney Kirsten Crawford• BOSAC Annual Meeting<ul style="list-style-type: none">○ 2022 Calendar○ OST Guiding Documents○ Pro Forma with 2022 Budget○ 2022 Work Plan• Open Space & Trails Master Plan with DTJ Design | |
| 7:30 pm | Adjournment | |

RoSpecial Topic Meeting

Roll Call

Duke Barlow called the March 24, 2022, special BOSAC meeting to order at 12:08 pm. Other BOSAC members present included Erin Gigliello, Ian Hamilton, Nikki LaRochelle, Matt Powers, David Rossi, and Chris Tennal. Staff members present included Rick Holman, Shannon Haynes, Scott Reid, Mark Truckey, Julia Puester (virtual), Anne Lowe, Zara Hickman, and Tony Overlock. Town Council members Jeffrey Bergeron and Kelly Owens were also in attendance. Katherine King and Christine Zenel from Summit County Open Space attended virtually for a first half of the meeting. Bill Campie, Bill Mangle, and Francois De Kock (virtual) were present from DTJ Design and ERO Resources.

Open Space Discussion with DTJ Design

Mr. Barlow: The purpose of this special meeting is to continue the conversation with DTJ Design.

Ms. Lowe: We wanted to provide an additional opportunity for BOSAC to have one-on-one time with DTJ Design to recap the Open House and talk about the overall direction and concepts for the Master Plan. DTJ Design has provided an outline of the major themes and concepts they hope to include in the Master Plan. DTJ Design will also present to Council at their March 22, 2022 meeting. I will turn this over to Duke and Erin for specific BOSAC questions and feedback.

Mr. Campie: For this conversation, I believe it would be beneficial to first discuss process and where DTJ Design is within this project process. Due to the requests for additional public engagement and meetings, our original timeline has been extended. This Master Plan process represents the most extensive public outreach and engagement that DTJ has done. Our goal is to ensure we hear all viewpoints or perspectives and not to miss any critical issue, while identifying all the critical and hot button issues. We do believe we have received feedback from all user groups at this point in time and will create a plan that addresses open space as a whole. We want your feedback if we have missed any groups of people or perspectives, particularly for trails. We are not done yet and further work is required. We will provide BOSAC with a draft to review when the plan document itself is further developed and written.

I would like to discuss the overarching philosophy of this plan. Our goal from the beginning has been to create a decision-making framework, highlighting processes, and providing suites of tools to assist in decision making efforts in the coming decade. We envision this to be a dynamic, living document has a longer life span and can evolve with changing times and issues. DTJ would like BOSAC's feedback on this philosophy to ensure we have not gone too far in one direction or the other.

Mr. Powers: My understanding is that this process has been to create a framework and a toolbox from the beginning. I have been looking at this process and recommendations BOSAC has given to staff through that perspective from the very beginning. That was my expectation. The decision making framework is what BOSAC asked for and expected.

Ms. Gigliello: I believe the trail loop suggestion is more prescriptive than the toolbox approach. Can we discuss this topic further?

Mr. Campie: We provided the trail loops as an example to give the public something to which they can react. These are an example of implied ideas versus a specific and prescriptive action. DTJ is writing the plan to include the decision making framework, as well as details to provide a case studies and as both a congestion and communication tool.

Ms. Gigliello: I believe the concern pertains to the idea of trail loops, not the specific trail loops presented at the Open House.

Mr. Campie: Regarding the trail loops concept, we believe there is a need for loops on both sides of Highway 9; short, long, loops that meet the criteria of the management zones for different user groups. The concept would include separate recommended loops for both hikers and bikers, as well as a loops of different lengths that would serve different users' expectations. DTJ seeks reaction to these ideas from staff and BOSAC and assistance to identify areas to target for the loops. They would be considered a management tool to help direct use where it is appropriate or preferred, while also helping meet users' expectations. This decision-making framework doesn't mean staff must go out the next day and execute specific loops. Breckenridge is a complicated environment with no single solution or silver bullet to address and resolve all identified issues. Finally, these solutions have worked and do work for other communities. As professionals, DTJ recommends ideas that have shown to alleviate and manage some of the challenges that Breckenridge faces.

Mr. Rossi: It sounds as if this is a framework that utilizes trail loops as a tool. Does DTJ anticipate the document including the specific loops as an example?

Mr. Campie: Yes, DTJ plans to include the identified loops as a tool to decrease congestion issues and improve trail user communication.

Mr. Rossi: I struggle with including specific loops because it makes the master plan document more prescriptive. I do not know where the balance is.

Mr. Tennial: I believe we all interpreted the trail loops differently. I would like to see the trail loop example as a case study that DTJ can walk us through as a tool to use our trail system.

Mr. Campie: DTJ intends to include the trail loops example in that way. This tool is one small management strategy, but we wanted to present it to the public to receive their reactions and feedback.

Mr. Tennial: I am unsure if the case study should be included in the master plan document. For example, maybe the case study exists in a separate document, and the Master Plan is only the decision-making framework.

Mr. Mangle: This conversation around trail loops, as an example, coincides with the discussions DTJ has had as a planning team. The trail loops exist as an example of one of the tools within the toolbox. The Master Plan illustrates the problem staff would be trying to solve and includes the nuances to solve these issues.

Ms. LaRochelle: Are we going to stop building trails? When do we stop?

Mr. Mangle: The framework will not totally address this question. In our experience, there's always something to do, from realigning a trail that is no long sustainable or resolving some other issue that requires construction. The decision-making framework and suite of tools will help guide this. Ultimately, though, it is up to Town Council and BOSAC to make those decisions and our role as consultants is to help provide the framework to help make those decisions.

Ms. Gigliello: Would DTJ please walk BOSAC through how the plan is used to build a trail?

Mr. Campie: The process is multi-layered. The first layer would examine the management zone concept. If a potential trail is in a specific management zone, it will have different criteria for evaluation. The other

factor to consider would be conservation. For example, would this trail alignment impact habitat, wetland, or other ecologically sensitive areas?

Mr. Mangle: There are guidelines and criteria from an environmental standpoint. For example, new alignments should be compatible with both wildlife and management zoning. Does this alignment create a logical new connection or solve a problem? Can we eliminate a social trail or unstable route with a new alignment? While site-specific evaluation is still necessary, this process helps to winnow down assessment through a logical, step-wise, and fair process before a trail is considered for construction.

Ms. Gigliello: Is DTJ saying, in regards to management zones, that if a trail is in the front country, it is good?

Mr. Campie: It is preferred to have a higher density trail network in the front country through the management zone concept. The backcountry would have fewer trails and is more critical to habitat. Many of the evaluation criteria relate to existing human disturbance. There is a link between habitat sensitivity and human disturbance in the decision-making framework.

Mr. Mangle: For example, an optimized bike trail with features in the backcountry is not ideal. The master plan minimizes new or redundant trails and has a lighter management touch for backcountry zones.

Mr. Reid: DTJ has given examples of operational mechanics so far. There is still a public input and planning process for new trail construction as well. Can we please make sure to include the public input element in this new trail discussion?

Mr. Campie: The Master Plan will certainly include a section on the public engagement process.

Ms. Gigliello: I think that BOSAC can all share our views on the loops and then the decision-making framework. For example, I know that a comprehensive signage plan is very important to Mayor Mamula.

Mr. Tennial: Does a comprehensive sign plan fall into the prescriptive plan category?

Ms. Gigliello: It is, but two council members would like this to be a prescriptive Master Plan. For example, being prescriptive encompasses best practices. I would like to see the plan inform us of ways to be most impactful to trail users.

Mr. Campie: The Master Plan will address signage while providing criteria and best practices to improve current signage, but it is not included in our scope of work to dictate the specific signs or their locations or to specifically design them.

Mr. Hamilton: Where in the Master Plan would that be addressed? Would it be in the main document or in an appendix?

Mr. Campie: That is a good question. The DTJ planning team is striking a balance of digestible material in an executive summary-type format at the beginning of the plan document versus what should be detailed in an appendix in the back.

Mr. Barlow: What is DTJ's anticipated timeline for this Master Plan?

Mr. Campie: DTJ expects to be done within the next few months. We are having the meetings we need now to develop a draft document following public engagement and feedback. First, DTJ will give staff a draft plan and receive their feedback; then, we will present a draft to BOSAC. DTJ as a planning team welcomes feedback for dynamic document projects such as this Master Plan.

Mr. Powers: How does the Master Plan define BOSAC's role? Does it lay out new directives for us? Additionally, will the Master Plan address the Town's partners, such as Summit County Open Space and the US Forest Services?

Mr. Campie: The Master Plan will not modify the role of BOSAC; that is a governmental process and we are not intending to create a new framework for BOSAC. The master plan will not modify the existing framework; it is written to utilize the current framework as established by the Town Council and its charter.

Mr. Rossi: How does the Master Plan address our partners? For example, the staff has a great working relationship with Summit County Open Space and OSAC for acquisition. However, if one of the tools is signage and wayfinding, how do we work with them to achieve a cohesive plan? Additionally, there is a lack of ski area input and participation.

Mr. Campie: From what I am hearing, maybe there is a goal framework for cooperation and continued cooperation to further specific goals and ideas. Examples could include a more connected ski area or communication on acquisition. These are essential conversations as Breckenridge is part of a more extensive system. The trail system is already interconnected, and the level of cooperation between land managers is rare. We will certainly encourage continued partnership and cooperation with other entities- in fact the current model where the Town and County partner on land acquisitions- really is a model that other programs envy.

Mr. Tennial: I have a community-based question. One of the practical tools we have seen is the overlay maps. What constitutes the backcountry zone? How are these zones designed?

Mr. Mangle: The management zones were designed to be dynamic. The zones were designed around existing ecological data and GIS analysis of existing human disturbance. The character of different zones reflects the volume of human activity, the number of trails, and the trail type. The planning team first defined the front country where the human footprint is the largest and worked our way out from there to define mid- and backcountry zones.

Mr. Campie: The Master Plan's appendix will include ample information on the analysis process. The management boundaries can change and shift based on local knowledge and management best practices.

Mr. Rossi: I believe there is a wide range of considerations for the front country. The front country includes hot spots areas that should stand out. I am concerned with hot spots that will continue to grow. For example, workforce-housing neighborhoods should have trail connections, but do we want major trailheads driving more visitors into these neighborhoods?

Ms. Gigliello: I think that is a good context for evaluation. I would like to see neighborhoods, tourism management, and parking as critical decision criteria.

Mr. Tennial: Are there enough data to make a recommendation or provide tools for the Town's parking?

Mr. Campie: We have enough information on specific locations, such as the B&B trailhead, to help make specific recommendations.

Mr. Bergeron: When DTJ differentiates between summer and winter use, please remember that folks bike to the trailhead during the summer. In the winter, most users drive. Driving and parking cars create more congestion, especially with snow piles to contend with. I believe a tool to consider is identifying and

creating satellite parking areas where folks can go to winter recreate besides the Sallie Barber and B&B trailheads. This plan should utilize spreading folks out across the system to minimize the winter impact.

Mr. Campie: Yes, I think DTJ can highlight and address spreading folks out across the system as a tool.

Ms. Gigliello: Regarding tools for user groups and conflict, how do you address biking-only trail recommendations and not be too prescriptive?

Mr. Campie: I think it is important to begin testing approaches because of the level of use on the Breckenridge trail system. The framework will help drive decisions of which trails should be single-use or directional. Single-use or directional management are real solutions that do work and are typically appropriate in more frontcountry areas. The public comments regarding this plan at the open house and otherwise were quite favorable for the identified loops and uses. I suggest trying these approaches and adjusting as needed through adaptive management.

Mr. Mangle: The single-use and directional methods relate to management zones. As professionals, we know that spreading people out and utilizing single-use trails in congested areas works well. These methods work even better when considering these as options for new trails. It is harder to retrofit trails as single use or directional, but when they are designed and constructed that way, they work really well.

Mr. Rossi: BOSAC has revived the raw data, but can BOSAC review overall messages? For example, the Open House received positive feedback for the trail loops. I would like to know what percentage of each user group favored the trail loops. The public comments only represent who was there, not the Town as a whole.

Mr. Campie: Unfortunately, the feedback is not a statistically significant survey like a census. However, having the opportunity for public engagement is the right thing to do in order to flesh out and identify topics and critical issues. Public engagement allows DTJ and the larger planning team to collect critical information and identify problems to address.

Mr. Rossi: The winter use survey is part of the reason the Master Plan timeline has been pushed back. I appreciate the work DTJ has done. Is DTJ looking at our system comprehensively for both summer and winter?

Mr. Campie: Our approach from the beginning has been comprehensive. Winter trail use has always been part of the conversation throughout this process. For example, the stakeholder meetings included all types of users, winter and summer. Additionally, staff has consistently reminded us of the winter planning element and feedback throughout this process. We fully planned from the beginning to address both winter and summer uses and considerations. Also, Jeffrey's comment regarding parking has been an issue the planning team was aware of early on.

Ms. LaRochelle: I want to consider all the previous documents, including the current Master Plan, within this process. I am worried previous information will not be captured. How will you incorporate the previous information into this plan?

Mr. Campie: DTJ is thinking about the previous plans' ideas, but we will not duplicate them outside the current Master Plan. Those ideas are captured by the management actions that the plans govern. The DTJ planning team has met with many of the original folks who wrote these plans, and we are not ignoring them. This plan is the next logical evolution of planning to face current and future problems for the next ten years.

Mr. Barlow: I would just like to reiterate the importance of this plan's shelf life. The more high-level the plan can be, the longer its relevance will be. So the more we can say on signs within the decision-making framework, the better, but without being too prescriptive.

Ms. Gigliello: Should the Master Plan include the proposed wilderness and protected areas?

Mr. Mangle: I will look up the proposed wilderness boundary, but those have not been made into law yet. The Master Plan should be consistent with the other land management agencies.

Mr. Rossi: Will the plan include a framework for outreach and education? For example, trail etiquette or trail use? Perhaps this could be done with a high-level diagram on communication strategy?

Mr. Campie: The Master Plan includes a section on the communication of critical issues, for example, trail signs. The Town already has excellent resources in use and working relationships with trail mapping applications.

Mr. Hamilton: This discussion has not addressed land acquisition.

Mr. Campie: The master plan includes a section on land acquisition and criteria.

Mr. Hamilton: I noticed the vision statement was revised in the Open House slides.

Mr. De Kock: The original vision statement is quite comprehensive. The planning team wanted to see if it could be improved, if slightly. The idea of promoting is about improving the opportunity to conserve and protect the Town's open space.

Mr. Holman: DTJ Design works for BOSAC, Town Council, staff, and the Town as a whole. They were hired to craft and write the Master Plan; however, BOSAC must reach consensus on what is included in that plan. If something isn't how BOSAC wants it to be, speak up and staff can help. I feel that too little of this plan has been written in a vacuum. Town Council wants the plan to continue going in the right direction with BOSAC's feedback.

Ms. LaRoche: I have a question regarding the conservation overlay. I noticed that Lincoln Meadow is omitted, and I believe it should be included in the overlay.

Mr. Mangle: The conservation overlays are derived from both Cucumber Gulch Preserve and the Habitat Sensitivity maps shown at the Open House with buffers from human disturbance. The overlay is derived from the most significant areas of undisturbed land. I will look over the Lincoln Meadows area, but I believe it was excluded due to the number of trails and roads crossing that location.

Mr. Campie: To address Rick's comment, I see this as a community-driven plan, not a DTJ-driven plan. DTJ has never done a plan with as much community feedback and involvement to date. DTJ would like to know if BOSAC has had enough input and is not missing anything as we draft the plan.

Mr. Tennial: It is hard to comment on specifics or ask more detailed questions as BOSAC has not reviewed the draft. We need a draft. For example, I could not say if the mission statement ties back into this Master Plan iteration.

Mr. Rossi: I agree; it is difficult to comment without reviewing a draft. I have another question about the Open House; what were the thoughts behind what was shown to the public? I can think of more controversial topics. I feel that there is pressure from staff to complete this draft and go to Council. When Council reviews this document, will BOSAC have had all questions addressed? I feel that this session was helpful and appreciate DTJ participating in this event.

Mr. Campie: As summer is a busy season for staff, we understand that having an adopted plan means implementation can start and they can begin to put some tools in place.

Mr. Hamilton: To address Rick's comment, it would require BOSAC to review and comment on a draft plan. We need a draft plan.

Ms. Gigliello: BOSAC thanks DTJ for this event and thank you for meeting with Town Council.

Mr. Tennial moved to adjourn the special meeting of BOSAC. Mr. Hamilton seconded the motion. The special meeting of BOSAC concluded at 2:13 pm.

Next Meeting

The next regular meeting is scheduled for March 28, 2022, at 5:30 pm.

Duke Barlow, Chair

Roll Call

Duke Barlow called the March 28, 2022, meeting to order at 5:33 pm. Other BOSAC members present included Erin Gigliello, Ian Hamilton, Nikki LaRochelle, Matt Powers (late), David Rossi (virtual), and Chris Tennial. Staff members present included Rick Holman (virtual), Shannon Haynes (virtual), Scott Reid, Anne Lowe, Zara Hickman, and Tony Overlock. Town Council members Jeffrey Bergeron and Kelly Owens also attended. Members of the public included Katherine King (Summit County Open Space), Tamara Park (BreckCreate), Dennis Lucero (BreckCreate), Avery Glassman (BreckCreate), Krysten Joyce (virtual), and Kelly Ahern (virtual).

Approval of Minutes

The February 28 regular meeting minutes were approved as amended.

The March 14 special meeting minutes will be reviewed to check the transcript and will be presented at the April 25 regular meeting of BOSAC.

Approval of Agenda

The agenda was approved as presented.

Public Comment

There were no public comments.

Staff Summary

Friends of Breckenridge Trails

Ms. Lowe: This year, in addition to FOBT trail construction projects, staff has planned several stewardship projects focusing on invasive weed removal along the River Trail and Cucumber Gulch Preserve.

Seasonal Hires

Ms. Lowe: We are looking to fill an additional three OST Technician seasonal staff positions. Four Technicians and two Naturalists are returning from last year.

Forest Health Projects

Ms. Lowe: The Peabody Placer project, located near the Highlands neighborhood, is under contract with Colorado Timber Resources (CTR). Staff and the County collaborated on a communication plan for messaging for CTR's start dates. In June, staff and our partners are planning a site visit for elected officials, HOA representatives, and other stakeholders. Additionally, the Town is about to publish an RFP for the Shock Hill Airport Road Hazardous Fuels and Forest Health project. This project is a collaboration with the Colorado State Forest Service (CSFS). The project will begin in July and finish by the end of November.

Master Plan Update

Ms. Lowe: DTJ has taken all of the feedback they received from public engagement efforts and the most recent BOSAC and Council meetings. They will be applying this feedback in the master plan draft. DTJ is available for the April 25th BOSAC meeting to provide an overview and discuss additional comments

or concerns. The goal is to provide enough time for edits addressing concerns or comments. This will not be the only time for BOSAC to comment. We will take whatever time necessary to ensure buy-in from BOSAC.

Ms. Gigliello: To confirm, BOSAC will receive the master plan draft for comment. Then DTJ will make those edits before the draft goes to Council for review?

Ms. Lowe: Yes, we believe that DTJ will have time to address all edits before Council reviews the master plan draft. The 4/26 Town Council meeting already has an extensive agenda, so Council will not review it immediately. OST staff wants BOSAC to understand and be supportive of the master plan before it goes before Council. Additionally, we plan to keep the May BOSAC meeting as the annual Open House, but it can be delayed, if necessary.

Mr. Reid: At the earliest, Council will receive the master plan draft sometime in May and have an audience with DTJ. Council will have ample time to review the master plan. If a red flag arises during this review, the master plan will return to BOSAC for additional discussion.

Ms. LaRochelle: How will DTJ synthesize our feedback on the master plan draft?

Mr. Reid: The next meeting will be a forum with DTJ to have a collective discussion with everyone present. We want BOSAC to continue to have this conversation with DTJ.

Mr. Tennial: Erin, would you please explain the difference between what BOSAC and Council envisioned for this document?

Ms. Gigliello: Several Council members wanted the master plan to take a more prescriptive management approach. However, at the previous Council meeting, when discussing the decision-making framework with DTJ, it sounds as though there is a middle ground between the two methods.

Ms. Lowe: DTJ is envisioning a broader decision-making framework with a more specific suite of tools and case studies that may offer some more prescriptive options. This master plan will not be vague, but will give concrete tools and case studies on how to address issues that may arise.

Mr. Reid: From what I heard, DTJ envisions the master plan as a forward-facing document. For example, five years ago, we would not have thought of needing COVID protocols for our trail systems. The inclusion of case studies allows staff how to work an issue through the framework. While signage and future trail networks arose as hot topics, DTJ was not ready to process every issue through the framework during the Council meeting.

Mr. Hamilton: I watched the Town Council work session with DTJ and was surprised by how prescriptive Council wants the master plan. Somewhere throughout this process, there was a miscommunication. When the master plan proposal was presented to BOSAC, the intention was to be a less prescriptive and forward-facing document to guide the Open Space program for the next ten years.

Mr. Reid: I believe the challenge of a master plan is finding the balance, and DTJ has a challenging task ahead of them. DTJ has taken the comments and feedback of both the BOSAC and Council meetings and will balance a framework and the supportive suite of tools with certain prescriptive qualities.

Mr. Hamilton: From listening to both DTJ meetings, I believe they will create a version that will satisfy both management styles.

Mr. Tennial: I agree with Ian's comments. During the master plan hiring process, we discussed with DTJ the concept of a problem-solving toolbox and a decision-making framework to base recommendations. It is unclear where the communication breakdown occurred.

Mr. Reid: I think DTJ is agile enough to understand and adjust to Town Council's differing ideas. The discussion of signage is an excellent example of this.

Mr. Barlow: To wrap up the master plan discussion, the new BOSAC appointees are currently going through the HR onboarding process and will be prepared to discuss the master plan at the April 25th BOSAC meeting.

Open Space Discussion

BreckCreate BIFA and 2022 Trail Mix

Ms. Lowe: There are three members of Breckenridge Creative Arts (BreckCreate) here tonight to present more information on Trail Mix as part of this year's BIFA. Council is supportive of this concept. The goal is to work with BreckCreate to develop a meaningful Trail Mix experience that address any concerns BOSAC may have specifically around trails and their locations, congestion, access, and cleanup/restoration of areas.

Ms. Park: BreckCreate is a different organization now than one or even three years ago. We are a non-profit organization with diverse funding from national, state, and local contributors. Our mission is to create inspiring experiences for our citizens and visitors. As previously presented to Council, Trail Mix is an opportunity to highlight Breckenridge as a leading mountain town and resort community in developing sustainable practices through art. The Breckenridge International Festival of Arts (BIFA) is a way to build on the authentic arts brand of our community since the 1970s. It is uniquely Breckenridge and incorporates the trail system that distinguishes us. From the BreckCreate perspective, art visitors stay longer and spend more money within the community, drawing attention to the year-round art offerings. BIFA is an integral part of Breckenridge's continued revenue plan. The goal of Trail Mix is to surprise and delight and deliver found experiences on our trails. BreckCreate has listened and adjusted planning based on BOSAC's feedback to translate this program in a real and sustainable way. We at BreckCreate would like your endorsement of this plan before our final Special Events Permit (SEPA) submission.

Ms. Glassman: BreckCreate is excited to share what we have been working on recently. We have adjusted our planning to address BOSAC feedback and want to discuss how we will address concerns with each art installation. The first artist is Calder Kamin from Fort Worth, TX. She is one of our artists in residence. As with all of our artists, there is an emphasis on recycled materials. Previous trail mix installations have utilized wood, stone, and leaves, but sometimes it is easy to forget about recycled materials such as plastics, papers, ceramics, and glass. These materials have already been extracted, and we are repurposing them. Additionally, highlighting art made from reused materials highlights the need for sustainable creative practice and dismantles exclusivity. This concept, combined with the installations on the trail, promotes inclusivity. Kamin's piece is a mosaic of hard plastics and ceramic and will withstand elements in an outdoor setting. The second Trail Mix artist is Ben Roth from Jackson, WY. The Daddy Longlegs sculpture will be constructed from recycled steel pipes. This will be an easy install and deinstall, and it is durable. The third Trail Mix artist is Sharon Loudon from Chautauqua, NY. Her installation involves local artists. This installation is recycled glass with an interactive element. From the initial BOSAC feedback, it became clear that removing pieces of the installation conflicts with Leave No Trace principles. BreckCreate worked with Sharon to strategize this installation, and the removal element

is no longer a part of her concept. Lastly, all deinstallations will be done with local labor, and BreckCreate strives to keep all three pieces as low impact as possible.

Ms. Park: BreckCreate has also taken all concerns about trail widening and social trail creation into account. We are transitioning to having performances, but in a different model. First, Pilobolus will be located next to the repath at the Rec Center, which is paved. Pilobolus will recreate images of nature and public arts using their bodies. BreckCreate will publicize along the repath and is the most accessible and environmentally friendly. Second, we plan to create Transit Mix to put music on the local bus system.

Regarding the time frame, typically, artists are used to having installations last six weeks for their relevance to the community. With the upcoming opportunity of Mountain Town 2030, BreckCreate would like to utilize the Trail Mix effort and have the installations up through the duration of the conference. Trail Mix is unique to Breckenridge and translates Town core values in a meaningful way. We would likely take the Kamin installation indoors to the Old Masonic Hall for this duration of time if it is no longer working outside. Additionally, all proposed locations take in trails, parking, accessibility, and additional elements to manage visitor traffic. BreckCreate staff will work with artists on placement and materials to have the least impact. Our goal is a net-zero impact and as minimal as possible. Lastly, BreckCreate will create consistent messaging, both digital and physical signage (sustainably printed) to repeat messages to trail users.

Ms. Glassman: Please note that the Kamin art installation can withstand the elements; however, we plan to move it into the Old Masonic Hall for the Climate Summit.

1. Does BOSAC have any questions about the proposed Trail Mix series for 2022 and its proposed locations?

Mr. Tennial: Thank you, BreckCreate, for presenting additional information to BOSAC. I feel that our feedback was taken into consideration. The previous BOSAC discussion on Trail Mix was not to hinder BreckCreate or BIFA; the goal was to find a balance to honor Open Space values. There have been missed opportunities over the years, and together BOSAC and BreckCreate can work through those issues.

Ms. Gigliello: Yes, thank you to BreckCreate for the thoughtful presentation. Regarding the first two art installations, will they be on the side of the trail? Is there a way to prevent visitors from walking around the art by going off-trail? How does BreckCreate ensure that the art will be thoroughly cleaned up and won't end up in the woods for the third piece?

Ms. Park: The 2022 Trail Mix art pieces are similar to previous installations; they are rather large. BreckCreate will post signage and actively message as before. However, that risk does exist by creating memorable experiences. We, as staff, will manage the high traffic times to care for the art and the trails.

Ms. Glassman: These are 360 pieces. BreckCreate chose locations on the trail where social trails or openings exist. The Loudon exhibit has been done previously. The artist has a system for installing and deinstallation that utilizes people and machines.

Mr. Lucero: In the past, BreckCreate staff routinely visit the artwork and sweep the area to ensure it is cleaner than how we found it.

Ms. Gigliello: How many parking spaces are there for access to the Moonstone and Iowa Hill trails?

Ms. Park: For Moonstone, the trail signage starts from Carter Park. There is no specific number of spaces, and BreckCreate encourages all visitors to use public transit. Additionally, signs will be placed to mitigate parking issues at the top of the Moonstone Trail.

Ms. Lowe: The Iowa Hill parking area has 6-10 spaces with spill-over parking heading out to the road. There is a public transit stop nearby as well.

Ms. Park: By changing the music component of Trail Mix, visitors will not be driven to the art installations at certain times. This should spread out visitation and decrease congestion.

Mr. Hamilton: Thank you, BreckCreate, for this presentation. I am pleased to see our feedback worked into the Trail Mix planning process. If BreckCreate staff is routinely monitoring the art installations, is there a way to work with the Open Space Technicians? For example, if visitors create noticeable trail widening, can buck and rail fencing be installed to mitigate impacts?

Mr. Barlow: Thank you, I feel BreckCreate listened to BOSAC's previous concerns. My two comments are about accountability and revegetating areas after the art is deinstalled. Also, please be mindful of the Breck Epic event; there will be direct conflict on Moonstone Trail during the event.

Ms. Park: Yes, revegetation is a good idea, and I would request to see the cost numbers involved to mitigate any areas of trail widening. BreckCreate is reviewing the entire schedule for the Breck Epic to decrease conflict. As the music component has moved off-trail, we do not anticipate any direct conflict between art visitors and racers.

Ms. LaRochelle: Thank you for this presentation; I am excited about this event. For the Daddy Longlegs installation, will the piece be over the trail? Additionally, could there be a temporary upper transit stop for an installation on Moonstone? This location may be arduous for certain people.

Ms. Glassman: The thought crossed my mind, but I was not sure if it would be approved. I will check with the artist to see if that is possible.

Mr. Lucero: I walked from the upper bus stop to Moonstone, and it was also difficult as there is no walkway. We plan to message directions to the installation from Carter Park and promote it as a difficult trail.

Mr. Powers: Previously, I voiced concerns over using the trails and additional congestion causing user conflict. BreckCreate has responded to all our feedback, but some variables cannot be controlled. Regarding the timeframe, I feel as if the longer exhibit time could gain momentum and interest. However, I do not think BreckCreate simply keeping the sites tidy will be enough. From an open space perspective, there are additional challenges that we would not know ahead of the installations.

Ms. Park: I believe Matt's assessment is spot on. BreckCreate proposes coming back to BOSAC after this year's Trail Mix series and solicit feedback. For example, if Trail Mix is driving too much traffic and creating conflict, BOSAC would share those issues with us. We can then decide if Trail Mix is the right program for 2023. After the 2022 Trail Mix series, the question is if this program properly cares for our community and our open space.

Mr. Rossi: I agree that art in open spaces is great together; however, I share Matt's concerns. For this event, I recommend to Council asking the Breckenridge Tourism Office (BTO) and BreckCreate to promote Trail Mix lightly. What happens when the GoBreck Instagram page or an article in the 5280 magazine gains too much momentum for this event? Since the Isak Heartstone installation, I have learned lessons, but I am still hesitant about unforeseen circumstances. Additionally, if a conflict arises during

the installations, I would like to consider taking them down early. Lastly, I support a post-series feedback review between BreckCreate, BOSAC, and staff.

Ms. Park: The BreckCreate team can define criteria for negative impacts, revisit our plan, and determine changes to artist agreements. Our team can work with the BTO to only lightly promote Trail Mix.

Ms. Gigliello: At the previous BOSAC meeting, did this group support the extended period?

Ms. Park: There are implications with artist's contracts if BreckCreate does not display the pieces for an extended period. For example, the exhibition period gets a certain amount of exposure, making the preparation and installation worth the artist's time investment.

Mr. Barlow: If one of the installations becomes too popular and has negative implications, what would happen if BOSAC recommended deinstalling it after three weeks? Is that an option?

Ms. Glassman: Taking one of the art pieces down early depends on BreckCreate staffing and storage availability. Each exhibition agreement has contingency plans, but for several, the artist is only available to pick up the pieces at the end of September.

Ms. Park: If necessary, BreckCreate could take the pieces down, but logistical considerations are involved.

Ms. Gigliello: So, the installation is on exhibit for the entire time, or not at all?

Ms. Park: When BreckCreate negotiates newly commissioned artwork, there are many considerations. For example, there are the conceptual and contracting periods. For these phases, we engage the community and need to enlist volunteers to help with the installation. This isn't an all-or-nothing scenario, but we are ready to begin the implementation phase. Our main reason to extend is the exposure for the community from Mountain Town 2030.

Mr. Tennial: I would like to see Trail Mix on our annual agenda and debriefing session after each session.

Ms. Park: BreckCreate would be happy to meet annually. We are still delayed from coming out of the pandemic and undergoing a major organizational transition this year. Ideally, we would be planning for 2023 now. BreckCreate will work with the OST staff to make Trail Mix a standing annual agenda item.

Mr. Tennial: I support Trail Mix for the extended period with a debrief BOSAC session after the series ends.

Ms. Gigliello: Ten days is a reasonable amount of time for the exhibits and does not compromise trail etiquette. I have concerns about the messaging for this event and believe that publicity will snowball the interest in this event.

Mr. Hamilton: I support the longer exhibition, but in the future do not feel it is ideal to display pieces this long in the future.

Mr. Barlow: I vote yes, as BreckCreate knows BOSACs concerns.

Ms. LaRochelle: I vote yes. If the art installations are up longer, I wonder if this will diffuse the visitor traffic.

Mr. Powers: I have concerns about the Moonstone location and proposed exhibit materials. I believe six weeks is too long and feel that it should be ten days this year and debrief after the series is over. I am

hesitant to say yes and exhibit for six weeks. I feel that BreckCreate understands BOSACs concerns and has worked to address them thoughtfully.

Mr. Rossi: I also have concerns with the Moonstone Trail location and the time. In the past, BreckCreate has done ten-day displays and was successful. If there are negative impacts to the trails, I hope BOSAC can count on a team effort to restore exhibit sites.

Ms. Park: We appreciate BOSACs support, and thank you. BreckCreate is excited about the 2022 Trail Mix series and will debrief BOSAC afterward.

McCain Property Updates

Ms. Lowe: Staff would like to debrief BOSAC on the McCain property project. The river restoration begins this summer and includes replacement of the culverts and rerouting the recpath underneath Coyne Valley Road. Coyne Valley Road will be closed from April 18th through September. The opportunity to move the recpath under the road increases user safety as Coyne Valley sees heavy truck traffic. Our program purchased an additional 15 acres, per Council direction in 2021, to add to the river corridor open space. The Town's engineers have worked to finalize the master plan. The river will now have greater sinuosity. We intend to leave the west side of the river untouched, as it is important wildlife habitat. The 15-acre parcel is composed currently of rock material that requires extensive fill to restore the area and vegetation will be slow to take root. There are three planned touchpoints to the river with natural surface trails leading off of the recpath.

As we brainstorm ideas to best utilize this open space, there are a few things to keep in mind. The recpath project is moving quickly as the Town anticipates folks moving into Alta Verde by fall. Additionally, staff is exploring opportunities for funding from the Great Outdoors Colorado (GOCO) community engagement grants. GOCO places a strong emphasis on public engagement and with the annual Open House coming up, we're hoping to engage the public in how best to utilize this additional 15 acres of open space. What does BOSAC envision using the 15 acres, for knowing there will be families living here, a nonprofit campus, and a potential school? Please keep in mind that vegetation will take several years to establish.

1. Does BOSAC have any questions about project updates on the McCain property?

Mr. Rossi: What is the reasoning for engineering to put the recpath down the middle of this property? Why will it not stay on the existing alignment?

Ms. Lowe: Now that we have received the river schematics, the recpath moved further east to get out of the river corridor. In 2021, BOSAC advised moving the recpath further east in this location in order to keep the volume of people on the recpath and out of the river. The new alignment does divide the new 15 acres of open space, but provides us creative opportunities to use it. Engineering feels this alignment provides a safer experience for the new neighborhood. Additionally, from a recreation perspective, we have previously been grooming loops in the winter, which this alignment allows us to continue doing.

Mr. Reid: Safety is the most significant influence over the current alignment due to the Fairview Blvd roundabout. The goal is to minimize road crossings and pull users away from the businesses. Additionally, this will be the closest open space to Block 11 and can be accessed by the recpath, increasing use in this area.

Mr. Powers: I agree that there are safety concerns with the Fairview roundabout, but so is riding through a neighborhood with people walking their dogs. Is the parcel large enough for the Rose Trail?

Ms. Lowe: Our staff has discussed this location for the Rose Trail, and do not recommend it. The original location in French Gulch was chosen due to the adjoining trails that provide progressive learning opportunities. There is a lack of connection to single-track trails on the McCain property. Other considerations for this area might include trails for dog walking due to the number of units in the Alta Verde neighborhood, an arboretum or native gardening with interpretation and species information. Our naturalists would like an outdoor amphitheater to give talks, as another idea.

2. Does BOSAC have any initial ideas for how the site should be used for open space? Staff can develop and bring these ideas to the Open House for public engagement.

Mr. Hamilton: I propose the 15 acres should not be used for anything else and remain open space. I would like to see natural vegetation and grasses. Council did say they would provide restoration funding for this parcel. I also have concerns about the location of the snow storage. Could the snow storage be moved to the other side of the solar array?

Ms. Lowe: OST staff have voiced our concerns as well. One of the original concepts had the snow storage closer to the river and it has been moved further back from the river.

Mr. Tennial: I agree with Ian that the least amount of improvement is advisable. It is one of the first views of Breckenridge when driving south on State Highway 9. For example, when driving into Telluride, all you see is an open space. Additionally, I would recommend anything that can be done to reinvigorate the habitat and river riparian system. Twenty to thirty years from now a wetland in this location could take pressure off Cucumber Gulch Preserve. It would not have to take up the entire fifteen acres, but a small parcel set aside as untouched. Lastly, for the repath perhaps we could try a speed zone for users to slow down through Alta Verde.

Ms. Gigliello: I agree with the previous comments. I would like to highlight the need in our community for additional wheelchair access.

Mr. Barlow: As this is the nearest open space to a great number of housing units, residents are going to want to use it. Folks are going to walk their dogs and take their kids outside. I would prefer to provide guidance and structure on how they use it, such as natural surface trails and ADA accessibility. While an untouched open space would be nice, we need to serve the community's demands. Lastly, I would still be curious how the Rose Trail could work here.

Ms. LaRochelle: I had not anticipated the idea of doing nothing with the open space. I envisioned a neighborhood park with a grass lawn. However, an open space with ADA accessibility is a real need. I understand that those two uses are in different directions, but there is value in both.

Mr. Powers: With the Alta Verde neighborhood going in, this will become a place to go on foot. Residents are going to walk their dogs and kids here. Having some structure with the level of use this area will receive is beneficial. I am not in favor of the bike path alignment going through a high-traffic neighborhood. While I agree the Fairview Blvd roundabout is a safety issue, so are people and dogs on a bike path.

Ms. Lowe: The Alta Verde master plan includes a playground for the complex and a pocket nature play park near the non-profit campus, so those amenities will also serve the residents.

Mr. Rossi: I favor many of the comments already said. Will there be earthwork to create a berm and make it not as visual for the snow storage?

Mr. Reid: From my understanding, the engineers have designed a snow storage catch basin. Snow stacks are an issue for the community. As new neighborhoods are built, there is more snow to move. This location is one of the last opportunities to ensure enough acreage for storage; Public Works would prefer 20 acres.

Mr. Rossi: For the Open House, are there uses for this space for the short-term that allow us to vision forward for long-term use? I would like to see natural surface trails for dogs and strollers that take pressure off the recpath. Is it possible to connect residents to the trail system off Peak 7?

Ms. Lowe: The existing recpath along the highway will remain the commuting route. There are many commercial properties that prevent an easy connection to Peak 7.

Ms. LaRochelle: It is very windy; the space could utilize trees to mitigate the wind force. Anne, you also asked about renaming this parcel?

Ms. Lowe: It may take a while for any trees to establish. And yes, we would like to consider alternative names for the property. According to Breckenridge History, the Blue River is named from the Ute term ‘where the river of blue rises’. Staff would like to have a name honoring the Ute heritage. The main mining claim in this area was the Annie Placer. While we so often use historic mining names, it would be good to honor the Ute. Thank you for everyone’s input and I will use this for the May Open House.

Mr. Barlow moved to adjourn the regular meeting of BOSAC. Mr. Hamilton seconded the motion. The general meeting of BOSAC concluded at 7:45 pm.

Next Meeting

The next regular meeting is scheduled for April 25, 2022, at 5:30 pm.

Duke Barlow, Chair

Memorandum

To: Breckenridge Open Space Advisory Commission
From: Open Space & Trails Staff
Re: April 25, 2022 Meeting

Staff Summary

Winter Field Season Update

The following projects are completed or underway:

- Visitor use data is being collected at our popular winter trailheads and trails, including: B&B Trailhead, Sallie Barber Trailhead, Gold Run Road Trailhead, the Recreation Path near Valley Brook Road intersection, and the Trollstigen Trail.
- Winter grooming has concluded for the season. A recent post on social media was very positive and thanked the Open Space program for their grooming efforts.

Friends of Breckenridge Trails

Staff has finalized the schedule and slate of projects for the Friends of Breckenridge Trails (FOBT) volunteer program, which include a combination of trail-based construction projects and stewardship projects. BOSAC members are strongly encouraged to attend 1-2 volunteer days per year.

The 2022 FOBT dates include:

1. May 21 Doody Free Breck and Town Clean Up Day at area trailheads
2. June 4 Little Mountain Trail on National Trails Day
3. June 18 Illinois Creek Trail Restoration
4. June 23 Blue River Weed Pull
5. July 9 Chantilly Trail Extension
6. July 14 Cucumber Gulch Preserve Weed Pull
7. July 2 “Chantilly Lace Up Your Boots” Trail Extension
8. Aug 6-7 Tiger Road to Galena Trail w/ Volunteers for Outdoor Colorado (VOC)
9. Aug 2 Chantilly Trail Extension
10. Aug 27 Cucumber Gulch Preserve Weed Pull
11. Sept 10 Chantilly Trail Extension

More information and registration for the events can be found on the Town of Breckenridge Friends of Breckenridge Trails [webpage](#).

Commercial & Nonprofit License Agreements Update

The Town of Breckenridge permits a limited number of nonprofit and commercial operators to use Town-only trails and/or open spaces for guided tours during the summer and winter seasons. Under contract for the 2022-2023 season include the following:

| Non Profit | Commercial |
|---------------------------------------|------------------------------------|
| Breckenridge Outdoor Education Center | Breckenridge Outfitters (fishing) |
| *Breckenridge Heritage Alliance | Colorado Adventure Guides (trails) |
| Cycle Effect | Mountain Angler (fishing) |
| *Friends of Dillon Ranger District | *Ridden (rec path, trails) |
| *Keystone Science School | VNTRbirds (trails) |

*Year-long license agreements

Annual Open House

The annual Open Space & Trails Open House is scheduled for Monday, May 23rd from 5:30pm-7:00pm at the Breckenridge Recreation Center in the Multi-Purpose Room. Please send staff any suggestions on how to improve the evening and increase public engagement. In the past, BOSAC members stationed themselves near a project board to help facilitate discussion during the Open House. Tony will be following up with BOSAC members regarding topics and project boards, as BOSAC's participation is greatly appreciated.





TOWN OF BRECKENRIDGE
OPEN SPACE & TRAILS

**2022 Open Space & Trails
Open House**

Monday, May 23rd
5:30 - 7:00 PM

Breckenridge Recreation Center
Community Room

Join us! Want to be the first to know about the latest projects with Open Space & Trails? Gather up your friends and family to learn about new trails, land management activities, volunteer opportunities, and meet the Breckenridge Open Space Advisory Commission and Open Space staff. Pizza and refreshments will be provided.



For more information, please call 970.547.3189.

Memorandum

To: Breckenridge Open Space Advisory Commission
From: Open Space & Trails Staff
Re: April 25, 2022 Meeting

Open Space & Trails Discussion

BOSAC Annual Meeting

April marks the annual meeting for BOSAC. Staff like to take this time to welcome any new members and review OST resources, rules and expectations, and annual work plans. Elections also typically happen at the April meeting every other year. Officers serve two-year terms and were most recently elected in 2021, so the next election will take place in 2023. Duke Barlow is currently the BOSAC chair and Nikki LaRochelle is the Vice-Chair.

Please join us in welcoming new members, Barbara “Bobbie” Zanca and Krysten Joyce. The Council liaison to BOSAC will be appointed at the April 26th Town Council meeting.

Please refer to the packet for the following documents:

- 2022 Calendar
- OST Guiding Documents
- Pro Forma with 2022 Budget
- 2022 Work Plan

Open Space & Trails Master Plan Update

BOSAC should have received a draft of the Open Space & Trails Master Plan, which was emailed prior to the meeting. DTJ Design will present an overview of the draft plan, answer questions, provide clarification, and take suggestions or recommended edits to the plan.

Staff want to ensure that BOSAC is comfortable with the contents and is supportive of the plan prior to making a recommendation to Town Council. DTJ is willing to follow up as necessary with additional drafts and explanations.

- 1. Does BOSAC have any questions, comments, or suggestions regarding the draft Open Space & Trails Master Plan?**
- 2. Does BOSAC recommend the plan at this point in time or is another iteration requested?**



Kirsten J. Crawford
Town Attorney
Town of Breckenridge
kirstenc@thetownofbreckenridge.com

April 8, 2022

Dear Chair Barlow and Members of the Breckenridge Open Space Advisory Commission:

I want to reach out to introduce myself and welcome you to your new appointment or continued public service as a Town Leader. In my role as Town Attorney, I would like to ensure that Town elected and appointed leaders have the support and resources needed from me, in order to successfully serve the Town. I am working with Town staff to arrange times for orientation sessions with Town Council and Town Board and Commissions. To that end, I have spoken with Chair Barlow and Anne Lowe, Open Space & Trails Manager, about attending the BOSAC meeting on April 25, 2022, to discuss the key components of effective governance. Some of the resources I will cover include:

- The Town of Breckenridge Municipal Charter (“Charter”), including Council-Manager form of government;
- The Town of Breckenridge Municipal Code (“Code”), including the legislation that governs the scope of your work;
- The Town Code of Ethics, which defines conflicts of interest and uses of confidential information;
- Colorado Open Meetings Laws (“COMA”);
- Colorado Open Records Act (“CORA”);
- Board Rules or Bylaws Adopted by Town Boards, including topics such as the role of the chair, meeting procedures, and decorum.

I would also like to hear from all of you as to how the Board rules are working and whether you believe there are any areas that have room for improvement. Having these discussions at the time of a newly seated board offers a chance for you to help define your rules of engagement with fellow board members and the community for which you serve.

I am very passionate about this subject and hope you will find the orientation session useful. For any of you that share the same passion, I highly recommend reading *“Boards that Make a Difference, A New Design for Leadership in Nonprofit and Public Organizations,”* by John Carver. I have an early edition in my office that I am happy to share or you can find a copy online. I look forward to meeting you.

Best Regards,

K/J/C

Kirsten J. Crawford

MEMORANDUM

OPEN SPACE & TRAILS



To: BOSAC

From: Anne Lowe, Open Space & Trails Manager

Date: April 25, 2022

Re: 2022 BOSAC Calendar

BOSAC typically meets on the 4th Monday of each month from 5:30-7:30 pm, with a different schedule in October to avoid the school district fall break and December to avoid holidays. All meetings will be held in Council Chambers of Town Hall as hybrid meetings with a virtual option via Zoom.

Dinner is provided at each meeting. If you have specific dietary requirements, please let staff know.

Site visits, if scheduled, will generally start at 4 pm before the regular meeting.

The 2022 meeting dates are below:

1. April 25th
2. May 23rd – Annual Open Space & Trails Open House, 6-7:30 pm Rec Center MPR Room
3. June 27th
4. July 25th
5. August 22nd
6. September 26th
7. October 17th – changed to avoid SCSD Fall Break
8. November 28th
9. December 12th – Field Season Year in Review

MEMORANDUM

OPEN SPACE & TRAILS



To: BOSAC

From: Anne Lowe, Open Space & Trails Manager

Date: April 25, 2022

Re: Open Space & Trails Guiding Documents

The Open Space & Trails program is informed by a number of different guiding documents. All guiding documents can be found at <https://www.breckenridgerecreation.com/locations/open-space-trails/guiding-documents>.

Guiding Documents include:

- [2007 Open Space Plan](#)
- [2009 Trails Plan](#)
- [Trails Standards and Guidelines](#)
- [2012 Cucumber Gulch Preserve Management Plan](#)
- [2012 Golden Horseshoe Management Plan](#)
- [Golden Horseshoe Nordic Feasibility Assessment](#)
- [Golden Horseshoe Backcountry Protection Strategy](#)
- [2008 Open Space Forest Health Report](#)
- [2011 Upper Blue Nordic Master Plan](#)
- [Colorado's Guide to Planning: Trails with Wildlife in Mind](#)

Other helpful resources include the latest State of the Open Space Report:

- [State of the Open Space Report](#)

Friends of Breckenridge Trails Program (also on Facebook and Instagram):

- [Friends of Breckenridge Trails \(FOBT\)](#)

Swan River Restoration Blog (maintained by the County – you can sign up for updates)

- [Swan River Restoration Blog](#)

Colorado Open Space Alliance (COSA)

- [COSA](#)

TOWN OF BRECKENRIDGE OPEN SPACE FUND PRO FORMA

| REVENUES | | | | | | | | | | | | | |
|---|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|--|
| | Actual 2020 | Budgeted 2021 | Actual 2021 | Budgeted 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | Comments |
| Sales Tax | 3,154,270 | 2,358,623 | 4,195,325 | 4,000,800 | 4,040,808 | 4,081,216 | 4,122,028 | 4,163,249 | 4,204,881 | 4,246,930 | 4,289,399 | 4,332,293 | 41211 - Sales Tax, 1% annual growth |
| Investment Income | 23,965 | 28,542 | 12,981 | 33,121 | 33,452 | 33,787 | 34,125 | 34,466 | 34,810 | 35,159 | 35,510 | 35,865 | 49191 - Investment Income, 1% annual growth |
| TDR Sales | 0 | 40,000 | 0 | 40,000 | 40,000 | 40,000 | 40,000 | 40,000 | 40,000 | 40,000 | 40,000 | 40,000 | 44340 - Density Rights Transfer Fee. Assumes 1 TDR, split between County and TOB |
| Grants | 351,000 | 0 | 3,250 | | 42,500 | | | | | | | | State Trails, GOCO, Denver Water, and 1A grant opportunities |
| Wellington Oro Payments | 174,159 | 127,012 | 170,626 | 135,693 | 139,708 | 143,843 | 148,101 | 152,487 | 157,004 | 157,004 | 157,004 | 161,656 | 44239-44240 - Wellington Oro Treatment Plant costs, not including replacement fund. Includes Summit County and Zinc payments. |
| <i>Wellington Oro Payments: Summit County</i> | 174,159 | 124,931 | 170,626 | 132,911 | 136,899 | 141,005 | 145,236 | 149,593 | 154,081 | 154,081 | 154,081 | 158,703 | 44239 - Summit County payments, 3% annual growth |
| <i>Wellington Oro Payments: Zinc</i> | - | 2,081 | - | 2,782 | 2,809 | 2,837 | 2,866 | 2,894 | 2,923 | 2,923 | 2,923 | 2,953 | 44240 - Zinc payments, 1% annual growth |
| Trails Map Sales | 152 | 3,000 | 3,150 | 750 | 3,000 | 3,000 | 3,000 | 3,000 | 3,000 | 3,000 | 3,000 | 3,000 | 44248 - Trail Map Sales |
| Transfer from Capital | | | | | | | | | | | | | 46169 - Repayment of Swan River Restoration activity from 2017. |
| Refunds of Expenditures | 2,331 | 7,500 | 3,270 | 7,500 | 7,500 | 7,500 | 7,500 | 7,500 | 7,500 | 7,500 | 7,500 | 7,500 | 49891 - Refunds of Expenditures. Includes reimbursement of trail construction expenses from Summit County Government. |
| Miscellaneous Income | 23,785 | 20,292 | 36,948 | 24,572 | 24,818 | 25,066 | 25,317 | 25,570 | 25,826 | 26,084 | 26,345 | 26,608 | 49999 - Misc Income, includes trail concessionaires, 1 % annual growth |
| TOTAL REVENUE | 3,729,663 | 2,584,969 | 4,425,550 | 4,242,436 | 4,331,786 | 4,334,412 | 4,380,071 | 4,426,272 | 4,473,021 | 4,515,676 | 4,558,758 | 4,606,922 | |
| EXPENDITURES | | | | | | | | | | | | | |
| | Actual 2020 | Budgeted 2021 | Actual 2021 | Budgeted 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | Comments |
| Land Acquisitions | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 54421 - 3% annual growth through 2018, and 7% annual growth 2019 and beyond - See Transfer to Capital: Land Acquisitions. |
| Wellington Oro Treatment Plant | 321,799 | 278,252 | 310,978 | 342,911 | 352,448 | 362,272 | 372,390 | 382,812 | 393,546 | 404,602 | 415,990 | 427,720 | 53400, 54493, and 59921 - Wellington Oro Treatment Plant costs (53400), plant replacement fund of 11K allocated annually (54493), and transfers to water fund (59921). 3% annual growth. |
| <i>Wellington Oro Treatment Plant: Operations</i> | 296,805 | 249,863 | 293,589 | 300,000 | 309,000 | 318,270 | 327,818 | 337,653 | 347,782 | 358,216 | 368,962 | 380,031 | 53400 - Wellington Oro Treatment Plant operating costs, 3% annual growth |
| <i>Wellington Oro Treatment Plant: Replacement Fund</i> | 8,110 | 11,000 | - | 25,000 | 25,000 | 25,000 | 25,000 | 25,000 | 25,000 | 25,000 | 25,000 | 25,000 | 54493 - Wellington Oro Treatment Plant replacement fund of 11K allocated annually. |
| <i>Wellington Oro Treatment Plant: Transfer to Water Fund</i> | 16,884 | 17,389 | 17,389 | 17,911 | 18,448 | 19,002 | 19,572 | 20,159 | 20,764 | 21,387 | 22,028 | 22,689 | 59921 - Wellington Oro Treatment Plant transfers to water fund. 3% annual growth. |
| General Fund Loan Repayment (Interest) | 12,772 | 0 | 0 | 0 | | | | | | | | | 56660 - Repayment on B&B Loan from General Fund, with 3% annual interest paid. Final payment in 2020. Entire bond balance was paid off summer 2015 by combination general fund/open space fund, with payback to general fund through 2020. |
| General Fund Loan Repayment (Principal) | 430,532 | 0 | 0 | 0 | | | | | | | | | Final payment in 2020. |

NOTE: Lines in gray text are subtotals, or breakdowns, of the black line above, which often include several account codes.

| EXPENDITURES | Actual 2020 | Budgeted 2021 | Actual 2021 | Budgeted 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | Comments |
|---|----------------|------------------|----------------|------------------|---------|---------|---------|---------|---------|---------|---------|-----------|---|
| Transfer to Capital | 986,243 | 838,411 | 948,566 | 676,085 | 723,411 | 774,050 | 828,233 | 886,209 | 948,244 | 948,244 | 948,244 | 1,014,621 | 59913 - 30% of Blue River restoration costs transfer to Capital Fund. Total project cost \$4.6 million. 2018 includes \$350K GOCO grant plus \$210K Open Space commitment. Starting in 2019, all land acquisition expenses are included in Transfer to Capital. |
| <i>Transfer to Capital: Land Acquisitions</i> | 636,243 | 838,411 | 948,566 | 676,085 | 723,411 | 774,050 | 828,233 | 886,209 | 948,244 | 948,244 | 948,244 | 1,014,621 | Formerly 54421 - Land Acquisitions. 7% annual growth |
| <i>Transfer to Capital: Blue River Restoration & Misc</i> | 0 | 0 | 0 | | | | | | | | | | 59913 - 30% of Blue River restoration costs transfer to Capital Fund. Total project cost \$4.6 million. 2018 includes \$172,500, which was a 2016 appropriation for the Blue River restoration project. |
| <i>Transfer to Capital: Oxbow Park @ Block 11</i> | 350,000 | 0 | 0 | | | | | | | | | | 59913 - Phase 1 of River Park improvements. 2017 includes Open Space \$240K commitment to project. Additional \$210K needed in 2018. 2020 includes \$105,000 and \$350,000 GOCO grant. |
| Administration | 451,696 | 574,161 | 557,972 | 746,819 | 767,140 | 789,666 | 812,869 | 836,767 | 861,383 | 886,737 | 912,851 | 939,749 | 51111-51145 (wages, benefits, and health ins), 52214 (office supplies), 53311 & 53321 (postage and printing), 53388 (workers comp deductible), 53372-53374 (training, travel, and BOSAC), 58000-58020 (garage, IT and facilities funds), 55512 liability insurance, 3% annual growth |
| <i>Administration: Wages & Benefits</i> | 385,803 | 507,963 | 488,663 | 639,119 | 658,293 | 678,041 | 698,383 | 719,334 | 740,914 | 763,142 | 786,036 | 809,617 | 51111-51145 - Admin Wages and Benefits, includes health and retirement |
| <i>Administration: Office Supplies, Printing, Postage, Advertising, and Recruitment</i> | 1,612 | 1,800 | 1,907 | 2,800 | 3,250 | 3,250 | 3,250 | 3,250 | 3,250 | 3,250 | 3,250 | 3,250 | 52214, 52229, 53311-53321, 53336, 53339 - Admin Office supplies, printing, postage, advertising, and recruitment. Includes \$1,000 each for printing, \$50 for postage, \$1,000 recruitment, and \$750 for office supplies. |
| <i>Administration: Training & Travel & BOSAC</i> | 4,559 | 5,500 | 8,305 | 15,000 | 13,000 | 13,000 | 13,000 | 13,000 | 13,000 | 13,000 | 13,000 | 13,000 | 53372-53374 - Admin Training and Travel and Misc Business Expense (BOSAC). Includes \$6,000 for training, \$1,500 for travel, and \$7,500 misc/BOSAC. |
| <i>Administration: Garage, Facilities, IT Funds & Liability Insurance</i> | 59,722 | 58,898 | 59,097 | 89,900 | 92,597 | 95,375 | 98,236 | 101,183 | 104,219 | 107,345 | 110,566 | 113,883 | 55512, 58000-58020 - Admin Liability Ins, garage, facilities, and IT funds |
| Legal Services | 14,747 | 5,000 | 2,849 | 5,000 | 5,000 | 5,000 | 5,000 | 5,000 | 5,000 | 5,000 | 5,000 | 5,000 | 53352 - Town Attorney time |
| Consultants | 106,007 | 90,000 | 92,584 | 90,000 | 90,000 | 90,000 | 90,000 | 90,000 | 90,000 | 90,000 | 90,000 | 90,000 | 53355 - Cucumber Gulch monitoring & research (water quality, wildlife monitoring) |
| Other Professional Services | 72,365 | 447,953 | 448,616 | 389,562 | 292,249 | 295,016 | 297,867 | 300,803 | 303,827 | 306,942 | 310,150 | 313,454 | 53359 - Forest Management, CG restoration, habitat and river restoration, and historic structures stabilization |
| <i>Other Professional Services: Misc</i> | 72,365 | 147,953 | 148,616 | 89,562 | 92,249 | 95,016 | 97,867 | 100,803 | 103,827 | 106,942 | 110,150 | 113,454 | 53359 - Forest mgmt, weed control, GH forest mgmt/health planning, tree planting, Cucumber Gulch restoration efforts. 1% annual growth. |
| <i>Other Professional Services: Habitat/River Restoration and Forest Health</i> | - | 300,000 | 300,000 | 300,000 | 200,000 | 200,000 | 200,000 | 200,000 | 200,000 | 200,000 | 200,000 | 200,000 | Swan River restoration and future Blue River/French Creek restoration projects; forest health measures. |
| <i>Other Professional Services: Historic Structures Stabilization</i> | - | - | - | | | | | | | | | | 53359 - Contribution towards various historic structure stabilization projects on Town/County owned open space. 2016 includes further stabilization efforts on the Jesse Mill site (\$15,000 total) and the X10U8 Ore Chute (\$30,000 total). A placeholder has been added in 2017 for stabilization efforts on the Reiling Dredge of \$100K. |
| Other contracted services/surveying | 3,320 | 10,000 | 3,250 | 10,000 | 10,000 | 10,000 | 10,000 | 10,000 | 10,000 | 10,000 | 10,000 | 10,000 | 53399 - Surveying and appraisals |
| Trails Construction & Maintenance | 207,532 | 260,000 | 172,369 | 416,261 | 437,699 | 460,638 | 485,183 | 511,445 | 539,547 | 569,615 | 601,788 | 636,213 | 52230, 52231 - Town trails and landscape construction, GH trails, Friends of Breck, \$25k annual growth of 52230 based on increased trail mileage and associated maintenance |
| <i>Bike/Trails Construction Trails: Construction and Maintenance</i> | 202,284 | 250,000 | 166,200 | 306,261 | 327,699 | 350,638 | 375,183 | 401,445 | 429,547 | 459,615 | 491,788 | 526,213 | 52229, 52230, 52231 - Town trails and landscape construction, GH trails, Friends of Breck, \$25k annual growth for 2017-2018, and 7% annual growth for 2019 and beyond. |
| <i>Bike/Trails Construction Trails: Friends of Breck Trails</i> | 5,248 | 10,000 | 6,169 | 10,000 | 10,000 | 10,000 | 10,000 | 10,000 | 10,000 | 10,000 | 10,000 | 10,000 | 52231 - Friends of Breck Trails, \$8K annually with \$10K annually starting in 2019. |

NOTE: Lines in gray text are subtotals, or breakdowns, of the black line above, which often include several account codes.

| EXPENDITURES | Actual 2020 | Budgeted 2021 | Actual 2021 | Budgeted 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | Comments |
|--|------------------|------------------|------------------|------------------|------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|---|
| <i>Bike/Trails Construction Trails: Recpath Fund</i> | - | - | - | 100,000 | 100,000 | 100,000 | 100,000 | 100,000 | 100,000 | 100,000 | 100,000 | 100,000 | 52230 - Annual \$100K allocation towards Hoosier Pass Rec Path |
| TOTAL EXPENSES | 2,607,013 | 2,503,777 | 2,537,184 | 2,676,638 | 2,677,947 | 2,786,642 | 2,901,541 | 3,023,036 | 3,151,546 | 3,221,140 | 3,294,024 | 3,436,758 | |
| BEG. BALANCE | 4,469,965 | 6,633,363 | 6,633,363 | 6,714,555 | 8,280,353 | 9,934,193 | 11,481,963 | 12,960,493 | 14,363,728 | 15,685,203 | 16,979,739 | 18,244,474 | |
| END BALANCE | 6,633,363 | 6,714,555 | 8,521,729 | 8,280,353 | 9,934,193 | 11,481,963 | 12,960,493 | 14,363,728 | 15,685,203 | 16,979,739 | 18,244,474 | 19,414,638 | The End Balance is net of Recpath Fund and Wellington Oro Replacement Fund. |
| W/O Plant Replacement Reserve | 48,617 | 48,617 | 48,617 | 50,000 | 50,000 | 50,000 | 50,000 | 50,000 | 50,000 | 50,000 | 50,000 | 50,000 | Annual allocation of \$25k for replacement of pumps and other equipment at W/O Plant (starting in 2022 to account for advanced replacement of parts). |
| Recpath Fund | 500,000 | 500,000 | 500,000 | 600,000 | 700,000 | 800,000 | 900,000 | 1,000,000 | 1,100,000 | 1,100,000 | 1,100,000 | 1,200,000 | Annual allocation of \$100k as contribution towards Hoosier Pass bike path project |
| TOTAL FUND BALANCE | 6,633,363 | 6,165,938 | 7,973,112 | 7,630,353 | 9,184,193 | 10,631,963 | 12,010,493 | 13,313,728 | 14,535,203 | 15,829,739 | 17,094,474 | 18,164,638 | |

Open Space Fund Pro Forma

| | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 |
|-----------------------------------|---------------------|---------------------|---------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
| Beginnng Fund Balance | \$ 6,633,363 | \$ 6,714,555 | \$ 8,280,353 | \$ 9,934,193 | \$ 11,481,963 | \$ 12,960,493 | \$ 14,363,728 | \$ 15,685,203 | \$ 16,979,739 | \$ 18,244,474 |
| Revenue | | | | | | | | | | |
| Sales Tax | 4,195,325 | 4,000,800 | 4,040,808 | 4,081,216 | 4,122,028 | 4,163,249 | 4,204,881 | 4,246,930 | 4,289,399 | 4,332,293 |
| TDR Sales | - | 40,000 | 40,000 | 40,000 | 40,000 | 40,000 | 40,000 | 40,000 | 40,000 | 40,000 |
| Wellington Oro Plant | 170,626 | 135,693 | 139,708 | 143,843 | 148,101 | 152,487 | 157,004 | 157,004 | 157,004 | 161,656 |
| Grants | 3,250 | - | 42,500 | - | - | - | - | - | - | - |
| Other Income | 56,350 | 65,943 | 68,770 | 69,353 | 69,941 | 70,536 | 71,136 | 71,743 | 72,355 | 72,973 |
| Total Revenue | \$ 4,425,550 | \$ 4,242,436 | \$ 4,331,786 | \$ 4,334,412 | \$ 4,380,071 | \$ 4,426,272 | \$ 4,473,021 | \$ 4,515,676 | \$ 4,558,758 | \$ 4,606,922 |
| Available | \$ 11,058,913 | \$ 10,956,991 | \$ 12,612,139 | \$ 14,268,605 | \$ 15,862,034 | \$ 17,386,764 | \$ 18,836,749 | \$ 20,200,879 | \$ 21,538,497 | \$ 22,851,396 |
| Expenses | | | | | | | | | | |
| Land Acquisitions | 1,259,544 | 1,018,996 | 1,075,859 | 1,136,321 | 1,200,623 | 1,269,021 | 1,341,790 | 1,352,846 | 1,364,234 | 1,442,341 |
| Habitat & River Restoration | 300,000 | 300,000 | 200,000 | 200,000 | 200,000 | 200,000 | 200,000 | 200,000 | 200,000 | 200,000 |
| Administration | 557,972 | 746,819 | 767,140 | 789,666 | 812,869 | 836,767 | 861,383 | 886,737 | 912,851 | 939,749 |
| Trails Const & Maintenance | 172,369 | 416,261 | 437,699 | 460,638 | 485,183 | 511,445 | 539,547 | 569,615 | 601,788 | 636,213 |
| Prof & Contracted Services | 247,299 | 194,562 | 197,249 | 200,016 | 202,867 | 205,803 | 208,827 | 211,942 | 215,150 | 218,454 |
| Historic Structures Stabilization | - | - | - | - | - | - | - | - | - | - |
| Total Expenses | 2,537,184 | 2,676,638 | 2,677,947 | 2,786,642 | 2,901,541 | 3,023,036 | 3,151,546 | 3,221,140 | 3,294,024 | 3,436,758 |
| Income/Expense | 1,888,366 | 1,565,798 | 1,653,839 | 1,547,770 | 1,478,530 | 1,403,235 | 1,321,475 | 1,294,537 | 1,264,734 | 1,170,164 |
| Fund Balance | 8,521,728.79 | 8,280,353 | 9,934,193 | 11,481,963 | 12,960,493 | 14,363,728 | 15,685,203 | 16,979,739 | 18,244,474 | 19,414,638 |
| Wellington Oro Reserve | 48,617 | 50,000 | 50,000 | 50,000 | 50,000 | 50,000 | 50,000 | 50,000 | 50,000 | 50,000 |
| Recpath Fund | 500,000 | 600,000 | 700,000 | 800,000 | 900,000 | 1,000,000 | 1,100,000 | 1,100,000 | 1,100,000 | 1,200,000 |
| Net Fund Balance | \$ 7,973,112 | \$ 7,630,353 | \$ 9,184,193 | \$ 12,331,963 | \$ 13,910,493 | \$ 15,413,728 | \$ 16,835,203 | \$ 18,129,739 | \$ 19,394,474 | \$ 20,664,638 |

NOTES:

2021 includes actual numbers

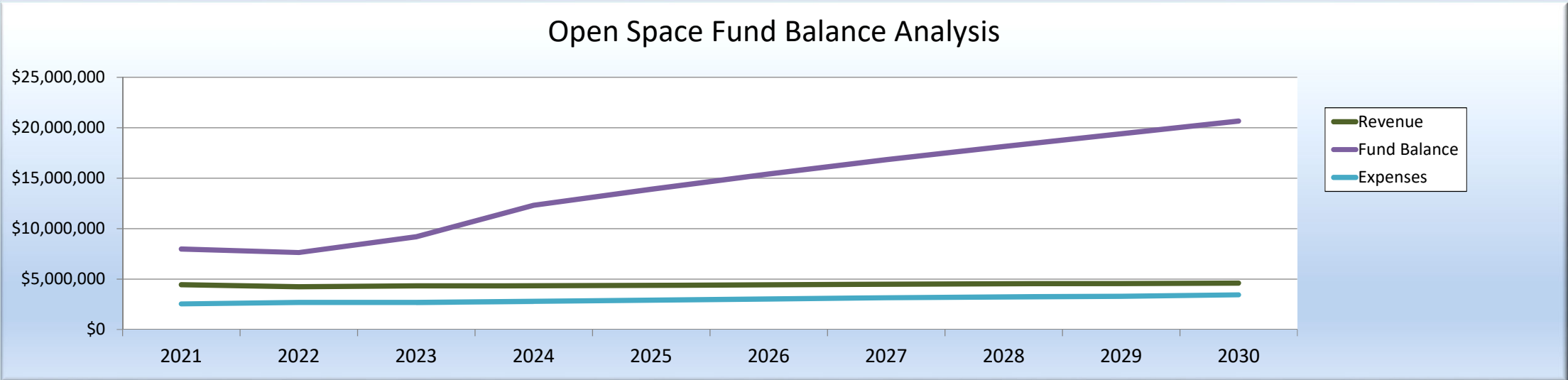


Table 1. 2022 Open Space & Trails Workplan

| Project | Proposed Completion Date | Priority | Notes |
|---|----------------------------------|-----------------|--|
| Complete Open Space & Trails Master Plan Revision and Implement | Summer 2022 and ongoing | High | Once adopted, begin implementation. |
| Assist USFS and Summit County Government with Travel Management Plan implementation | Summer 2022 | High | Focus on route closures, road maintenance, and new NEPA routes. |
| Perform overall trail system evaluation and repair, including Golden Horseshoe SUA trails and recreational routes, following NEPA analysis. | Summer 2022 | High | Staff reviews all trails and maintains an annual trail maintenance log. |
| Implement forest health management via replanting, seeding, and weed eradication. | Summer 2022 | High | Projects anticipated for summer 2022, including joint projects with Summit County, including Peabody Placer, former clear cuts, and above Airport Road. |
| Planning and design of a realignment of Toad Alley through Cucumber Gulch Preserve. | Summer 2022 | High | Consult with EcoMetrics and LWCF administrator on new alignment and decommission of trail. |
| Beaver documentary with Hagan Family Foundation. | Summer 2022 | High | Coordinate with HFF, CPW, EcoMetrics, and climate scientist. |
| Manage seasonal naturalists in Cucumber Gulch. Develop outreach materials to surrounding homeowners and property managers | Summer 2022 | High | Naturalists start in May. |
| Manage Cucumber Gulch Preserve research and monitoring program | Summer 2022 | High | Continue priority research; streamline costs and efficiencies. Develop and review scope of work and secure contracts. |
| Finalize Cucumber Gulch Preserve Conservation Plan | Summer 2022 | High | Finalize new Conservation Plan to guide short and long term management goals through adaptive management approach. |
| Continue reed canary grass and other weed eradication efforts in Cucumber Gulch Preserve | Summer 2022 | High | Need to identify new weed contractor for CGP. |
| Work with Engineering on McCain Blue River restoration and recpath realignment | Summer 2022 and ongoing | High | River restoration, vegetation efforts, and recpath realignment to start in 2022. |
| Evaluate and improve signs and sign posts throughout trail system - tie in to Master Plan efforts | Summer 2022 | High | Use framework and guidance in Master Plan, once adopted. |
| Develop and implement management plans for high use areas, including Blue River corridor and Illinois Creek. Establish monitoring protocol. | Summer and Fall 2022 and ongoing | High | Management plans with short- and long-term goals to manage use and protect, enhance, and restore natural resources. |
| Assist Summit County with the proposed Swan River Restoration plan | Summer 2022 | High | Reach B post-construction and revegetation efforts. |
| Work with Breck Create staff on BIFA installations and performances | Summer 2022 | High | Work with BCA staff to ensure OST concerns are addressed. |
| Continue trail counts and system-wide monitoring program | Summer 2022 | Medium | Ongoing process. Counters located at Sallie Barber/Lincoln entrance and B&B Trailhead year round, Cucumber Gulch entries (summer only), and Gold Run/Peabody entrance (winter only). |
| Manage OS&T-related social media and website | Summer - Fall 2022 | Medium | Distribute information on acquisitions, trail projects, trail conditions, etc. |
| Monitor pending land exchange with USFS | Winter - Fall 2022 | Medium | Stay involved and monitor the land exchange process as it slowly moves forward. |

Table 2. 2022 Open Space & Trails Ongoing Duties

| Project | Priority | Notes |
|--|-----------------|---|
| Oversee open space acquisitions, including acquisition priorities | Required | Strategically and cost-effectively acquire open space properties based on BOSAC and Town Council direction, partnerships, and goals outlined in the Open Space Plan. |
| Review and respond to development-related open space and trail referrals | Required | Respond to referrals produced via Town Planning, Summit County, U.S. Forest Service, and others. Town responses summarized or formally presented to BOSAC and Town Council as needed. |
| Staff BOSAC meetings | Required | Produce packets, manage site visits, provide administrative support, and assist with Town Council/ BOSAC communications. |
| Direct technician-related work | Required | Undertake routine system maintenance annually. New trail construction specified annually in workplan. |
| Direct naturalist-related work | Required | Cucumber Gulch Preserve education and interpretation; trail ambassadors. |
| Implement forest health treatments on open space lands | Required | Promote healthy, diverse forested landscapes while managing wildfire risk in the WUI pursuant to the MPB Hazard Analysis on Open Space or other reports. |
| Manage Open Space and Trails data | Required | Update open space data layer (property ownership) and trails data layer regularly to reflect program management needs. |
| Fulfill B&B Mine consent decree requirements | Required | Implement Wellington/Oro water treatment plant operations, VCUP projects, property use limitations, and reporting requirements as outlined in the B&B Mines consent decree. |
| Update Open Space Pro Forma to reflect BOSAC and Council priorities | Required | Revise and present pro forma to address budgeting allocations and revenue projections based on policy direction from BOSAC and Town Council. |
| Review federal land conveyances | Required | As opportunities arise, implement federal land exchanges to acquire federal lands for Town or Town/County open space parcels. |
| Perform routine evaluations of Town trail system | Required | Maintain familiarity with all Town trails to determine maintenance needs and trail conditions. |
| Oversee open space concessionaires | Required | Ongoing communication and management of concessionaires under license agreement with the Town. |
| Oversee open space-related special event permitting | Required | Review trail-based special events to determine approval conditions, costs, and impacts to open space and trail facilities. |
| Implement Golden Horseshoe management tasks | Required | Work cooperatively with USFS and Summit County partners to implement Golden Horseshoe Management Plan. |

Table 2. 2022 Open Space & Trails Ongoing Duties

| Project | Priority | Notes |
|---|-----------------|---|
| Manage Cucumber Gulch Preserve research and monitoring program | Required | Track water quality, vegetation, wildlife, and wetland health to inform management decisions; report on overall wetland health as outlined in the Cucumber Gulch Management Plan. Contract for bird surveys. |
| Assist with TDR transactions involving joint open space | Required | Coordinate Town role with Summit County Upper Blue TDR program, including TDR bank and wetland TDR exchanges. |
| Establish long-term trail priorities and secure trail easements | Required | Secure existing social trails and neighborhood connections where feasible. |
| Coordinate Friends of Breckenridge Trails (FOBT) volunteer program | Required | Encourage community stewardship, sweat equity, and open space program support via a volunteer program as outlined in the Open Space Plan. |
| Oversee open space and trail operations Gold Run and Breckenridge Nordic | Required | Ensure long term trail access is secured for both Nordic centers and managed per USFS, Summit County, and Town requirements to protect open space values. |
| Identify high use areas with resource damage. | High | Develop and implement management plans with monitoring protocols and clearly articulated short- and long-term goals and strategies. |
| Provide annual report for open space program | High | Report program expenditures, property acquisitions, and trail system management in annual State of the Open Space report. |
| Manage Town open space-related public outreach | High | Respond to public inquiries, promote the Town's open space program, and manage the Town website as a public interface for educating citizens on program goals, current projects, wayfinding, trail conditions, etc. |
| Implement weed and pest control on open space | High | Eradicate noxious weeds on open space properties to improve native habitat and reduce the spread of invasive species. |
| Pursue funding opportunities for trail projects | High | Identify, apply for, and secure grants for trail and projects (e.g. State Trails, GOCO). |
| Pursue funding opportunities for other open space-related projects | High | Identify, apply for, and secure grants open space projects (e.g. CDOT, CPW, GOCO). |
| Perform routine evaluations, maintenance, and data collection for Golden Horseshoe SUA trails and recreational routes | High | Voluntary agreement with USFS, partner with County to conduct evaluations, maintenance, and data collection of GH trails and recreational routes for SUA and IGA |
| Manage Bike Friendly Community Program | High | Oversee infrastructure and education for Town bike-friendly program. Pursue bike-friendly higher recognition levels. |
| Monitor state and federal legislation that impacts open space management | High | Keep Town administration, BOSAC and Town Council apprised of open space-related legislation. |

Table 2. 2022 Open Space & Trails Ongoing Duties

| Project | Priority | Notes |
|---|-----------------|---|
| Participate in statewide open space planning organizations | Medium | Learn from other programs and remain statewide leaders in open space management through participation in Colorado Open Space Alliance. Arrange periodic BOSAC retreat to meet with peer communities. |
| Assist with historical site preservation, stabilization, and interpretation on open space lands | Medium | Work with Breckenridge Heritage Alliance, Summit County, USFS and other partners to determine next steps for preservation and management of the historical sites on open space, including the Reiling Dredge. |
| Oversee open space and trails-related grant program | Medium | Accept, review and manage grant applications from non-profits that will enhance trail and open space projects on the Upper Blue river basin. |
| Work cooperatively with other agencies to address wildlife issues basin-wide. | Medium | Track area wildlife trends, manage wildlife habitat, and assist with education for wildlife/human interactions. |